

# REVISED FISCAL NOTE

Nonpartisan Services for Colorado's Legislature (replaces fiscal note dated March 4, 2019)

Drafting Number: Prime Sponsors:

LLS 19-0362 Sen. Todd; Crowder

Rep. Mullica

**Date:** March 12, 2019

Bill Status: Senate Appropriations

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Bill Topic: SUNSET IN-HOME SUPPORT SERVICES PROGRAM

Summary of Fiscal Impact:

□ State Revenue⋈ State Expenditure

□ State Transfer

□ TABOR Refund

□ Local Government

□ Statutory Public Entity

**Sunset bill.** This bill continues the In-Home Support Services program in the Department of Health Care Policy and Financing for nine years through September 1, 2028. The bill continues the program's expenditures from FY 2020-21 through FY 2028-29.

Appropriation Summary:

No appropriation is required.

Fiscal Note Status:

This fiscal note reflects the introduced bill, as amended by the Senate Health and

Human Services Committee.

# Table 1 State Fiscal Impacts Under SB 19-164\*

| New Impacts                              |                               | FY 2019-20 | FY 2020-21                       |
|--|-------------------------------|------------|----------------------------------|
| Revenue                                  |                               | -          | -                                |
| Expenditures                             |                               | -          | -                                |
| TABOR Refund  Continuing Program Impacts |                               | -          | -                                |
|  |                               | FY 2019-20 | FY 2020-21                       |
| Revenue                                  |                               | -          | -                                |
| Expenditures                             | General Fund<br>Federal Funds | -          | \$99.6 million<br>\$98.6 million |
|  | Total<br>Total FTE            | -          | \$198.2 million<br>1.0 FTE       |
| TABOR Refund                             |                               | -          | -                                |

Table 1 shows the new impacts resulting from changes to the program under the bill, and the continuing impacts from extending the program beyond its current repeal date. Because the bill continues a program without making fiscally substantial changes, there are no new impacts. If the bill is not passed, continuing program impacts for this service model would end, but expenditures would transfer to provide services to Medicaid clients through another service model.

### **Summary of Legislation**

This bill extends the repeal date for the In-Home Support Services (IHSS) program administered by the Department of Health Care Policy and Financing (HCPF) and funded through the federal Medicaid benefit to September 1, 2028. The bill also modifies the definition of "eligible persons" and removes an obsolete reporting requirement, as recommended in the sunset review.

#### **Background**

IHSS is a Medicaid service delivery model that provides a range of in-home services for persons with disabilities who are eligible for certain Medicaid waiver programs. These services include health maintenance, household assistance, and personal care services that allow clients to remain in their homes rather than in institutional nursing care and other types of facilities. As of FY 2017-18, there are 130 certified IHSS provider agencies. The Department of Public Health and Environment (CDPHE) certifies IHSS providers.

#### **Assumptions**

The fiscal note assumes that the bill's modification to the definition of "eligible person" does not have an immediate fiscal impact on the IHSS program as additional federal waivers would have to be attained.

## **Continuing Program Impacts**

Based on the department's FY 2019-20 budget request, HCPF is expected to have continuing expenditures of \$198.2 million and 1.0 FTE, which includes \$99.6 million from the General Fund and \$98.6 million in federal funds, to provide benefits through the IHSS program beginning in FY 2020-21. Because the bill continues a program without making fiscally substantial changes, there are no new fiscal impacts. If the bill is not passed, continuing program impacts through the IHSS service model would end. However, because Medicaid is a federal entitlement for eligible clients, equivalent costs to provide those clients services through other Medicaid service models would continue.

Costs in the CDPHE to certify IHSS providers, which are paid using reappropriated Medicaid funds, will also continue whether or not the bill passes, as home care agencies are expected to maintain their certification to be reimbursed through other Medicaid service models.

#### **Effective Date**

The bill takes effect August 2, 2019, if the General Assembly adjourns on May 3, 2019, as scheduled, and no referendum petition is filed.

#### State and Local Government Contacts

Counties Health Care Policy and Financing Information Technology
Law Public Health and Environment